

Message Text

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ORIGIN SNM-05

INFO OCT-01 NEA-10 IO-13 ISO-00 H-01 DEAE-00 NSC-05
CIAE-00 INR-07 JUSE-00 NSAE-00 CTME-00 TRSE-00
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DRAFTED BY S/NM:MLCHESHES:NEA/PAB:MHORNBLOW:OSD
APPROVED BY S/NM:JHLINNEMANN
NEA/RA:SHOLLY (DRAFT)

-----039554 181331Z /53

R 172258Z JAN 78
FM SECSTATE WASHDC
TO AMEMBASSY KABUL
INFO USMISSION GENEVA

C O N F I D E N T I A L STATE 013027

E.O. 11652: GDS

TAGS: SNAR, AF

SUBJECT: CONGRESSIONAL PRESENTATION FOR FY 1979 INTER-
NATIONAL NARCOTICS CONTROL - AFGHANISTAN

REF: (A) KABUL 301, (B) 77 STATE 307977, (C) 77 STATE
37825, (D) 77 KABUL A-16, (E) 76 KABUL 8473 PARA 5.

1. APPRECIATED AND CONCUR WITH ALMOST ALL POINTS IN
REFTEL (A). WOULD LIKE TO ASSURE YOU THAT WE ARE NOT
PROPOSING ANY MAJOR CHANGE IN OUR NARCOTICS STRATEGY AND
FULLY CONCUR THAT UN SHOULD BE KEPT IN FOREFRONT OF NAR-
COTICS CONTROL ACTIVITIES IN AFGHANISTAN.

2. ALSO WISH TO ASSURE YOU THAT SUPPORT FOR THE ANTI-
SMUGGLING UNITS WILL CONTINUE TO BE PROVIDED THROUGH
UNFDAC/UNDND. A SEPARATE BILATERAL AGREEMENT FOR THE
ANTI-SMUGGLING UNITS IS NOT BEING CONTEMPLATED.

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3. AGREE THAT IT IS PREMATURE TO RAISE BILATERAL PROJECT
AGREEMENT WITH AFGHANS AT THIS STAGE. WE DO NOT WISH TO
PRESS FUNDS OR EQUIPMENT UPON GOA BEFORE PROJECT PLAN
PREPARED AND APPROVED BY JOINT COMMISSION. WE KNOW ALL
TOO WELL LESSON OF PAKISTAN PROGRAM.

4. WE, OF COURSE, WISH TO BE READY AND ABLE TO PROVIDE SOME FUNDS FOR PROJECT WHEN ASKED. AT SPECIAL EARLY MORNING SESSION OF ROME NARCOTICS CONFERENCE ATTENDED BY REPS FROM DEPARTMENT, WHITE HOUSE, GENEVA, AND KABUL, THE CONSENSUS WAS THAT U.S. MUST BE PREPARED TO "PUT ITS MONEY WHERE ITS MOUTH IS" IN AFGHANISTAN. THIS IS ALL WE ARE TRYING TO DO WITHIN THE REALITIES OF THE SITUATION IMPOSED BY CONGRESSIONAL REQUIREMENTS.

5. UNFORTUNATELY, FOR REASONS EXPLAINED IN REF (B), A BILATERAL AGREEMENT SEEMS ONLY WAY TO ENSURE WE HAVE SUFFICIENT FUNDS SET ASIDE TO CONTRIBUTE TO PROJECT. SUCH AN AGREEMENT COULD BE BROADLY WORDED, I.E., THAT BOTH SIDES AGREE TO COOPERATE IN THE CONTROL AND REDUCTION OF OPIUM CULTIVATION AND TRAFFICKING. THIS COULD SERVE AS FRAMEWORK FOR SUBSEQUENT PROJECT AGREEMENTS COVERING SPECIFIC U.S. ASSISTANCE REQUIREMENTS WHICH MAY BE SUBSEQUENTLY IDENTIFIED. IT WILL ALSO SERVE TO MAKE CLEAR TO THE GOA THAT THE U.S. EXPECTS AFGHANISTAN TO DO ITS PART IN RETURN FOR OUR ASSISTANCE. ONE THOUGHT IS THAT THE AGREEMENT COULD BE BETWEEN THE U.S. AND THE JOINT COMMISSION, IF THAT BODY CAN BE CONSIDERED A DULY CONSTITUTED ENTITY OF THE GOA. OTHERWISE, IT COULD BE WITH THE FOREIGN MINISTRY ON BEHALF OF THE JOINT COMMISSION. THIS WOULD IN EFFECT MEAN A U.S. CONTRIBUTION TO THE JOINT COMMISSION. THIS WOULD HELP KEEP U.N. IN FOREFRONT AND GIVE JOINT COMMISSION MORE CONFIDENTIAL

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STATUS.

6. IF POST HAS ALTERNATIVE IDEAS, THEY WOULD BE APPRECIATED. OTHERWISE, WE PLAN TO GO AHEAD AND INCLUDE IN THE FY 79 CONGRESSIONAL PRESENTATION A BILATERAL PROGRAM BASED ON THE ZBB LANGUAGE PREVIOUSLY PROVIDED THE POST. SINCE IT APPEARS UNLIKELY POST WILL USE BILATERAL FUNDS CURRENTLY IN THE FY 78 RPT 78 CONGRESSIONAL PRESENTATION, THESE ARE BEING REPROGRAMMED TO OTHER COUNTRIES. CHRISTOPHER

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